

A close-up, high-angle photograph of a young child's face, looking slightly to the right. The child's eyes are large and dark, and their expression is neutral. The lighting is soft, highlighting the texture of their skin and hair.

# OPERATION ENCOMPASS

## Operation Encompass and Early Years Information Sharing: the next step in supporting children experiencing domestic abuse

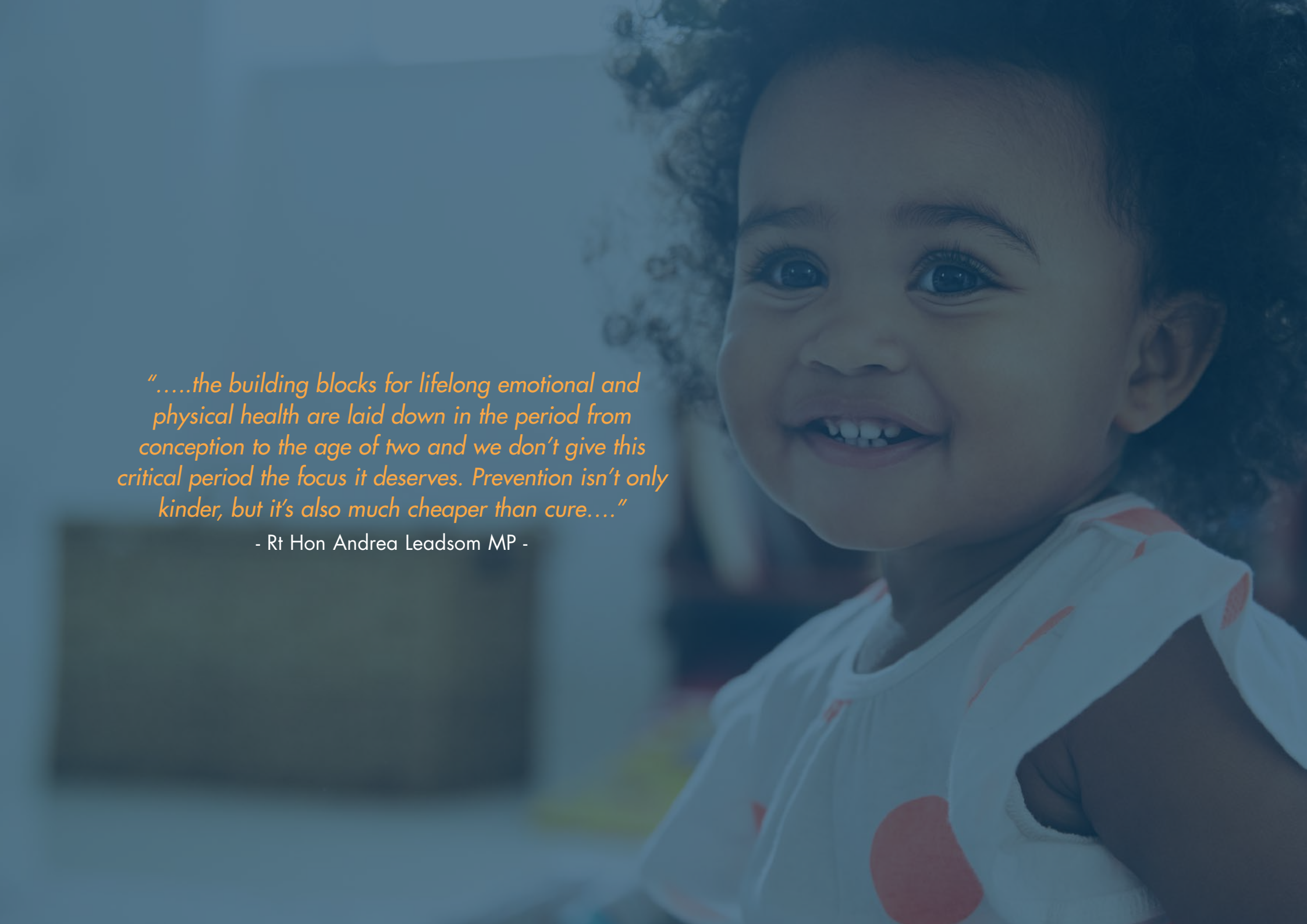
A Guide for Police

*"Operation Encompass is an innovative scheme that recognises the important principle that children who experience the devastating effects of domestic abuse are victims in their own right. The scheme has enabled vital information-sharing between police and schools to support children for over 10 years and I am so pleased that the expansion of the scheme into early years sharing information directly will ensure that the youngest children are also safeguarded."*

Rachel Maclean MP, Parliamentary Under Secretary of State (Minister for Safeguarding)



Home Office

A young child with curly hair is smiling, wearing a white shirt with red polka dots. The image is overlaid with a semi-transparent blue filter. The text is positioned on the left side of the image.

*"....the building blocks for lifelong emotional and physical health are laid down in the period from conception to the age of two and we don't give this critical period the focus it deserves. Prevention isn't only kinder, but it's also much cheaper than cure...."*

- Rt Hon Andrea Leadsom MP -

Many police forces have, through Operation Encompass, developed an understanding of the incredibly important information that they hold about children experiencing domestic abuse and the responsibility upon them to share this information with those who can make a difference to these children. They are now ready to share information about early years children not yet attending school.

Operation Encompass is keen to ensure that all children experiencing domestic abuse are supported and have been working with some police forces to trial how this may look for these very youngest of children.



# Children are victims of domestic abuse in their own right

Through Operation Encompass, information is currently shared by the police with schools and colleges regarding children up to the age of 18 years.

This is now being extended to sharing information from 28 weeks of pregnancy through to early years children aged 0-5 years.

*This means that ALL children will be able to be supported through Operation Encompass from 28 weeks of pregnancy through to 18 years of age.*

This information sharing should follow the same principles as current Operation Encompass notifications:

- ALL domestic Abuse incidents
- Delivered as soon as possible on the next day (school/college notifications are prior to the start of the school day e.g. 8.30am at the latest)
- Context of the domestic abuse incident shared

The successful simplicity of the current information sharing process - police (who are the holders of the information) sharing information about children experiencing Domestic Abuse directly with Key Adults in schools (the receivers of the information) - should be maintained for the sharing of Early Years' information.

There are no third parties within the information sharing process, the only change is that the receiver is a Health Visitor.



*“There is a wealth of evidence that poor mental health, drug and alcohol dependency and domestic abuse amongst parents and carers lead to significantly poorer outcomes for babies and young children.”*

- The Best Start for Life: The Early Years Healthy Development Review Report 2021 -

# Why information sharing is so important

We are mindful that, as research has clearly demonstrated that Domestic Abuse can have an even more devastating effect upon very young children, there is a requirement to identify the most effective, secure, sustainable, simple yet safe way in which all police forces could share this information with the right people to make a difference.

Identifying who this 'right person' might be and how that process should work has been fundamental to our thought process.

- Children aged 0 to 5 years of age may be attending a wide range of settings (play group, pre-school, child minder, private nursery)
- They may attend at more than one of these settings and their pattern of attendance may vary widely.
- These children may not be attending any setting outside their home.

Within each police force there are huge numbers of settings that may be attended by these very young children but attendance is not compulsory.

For example, in the Devon and Cornwall Police force area the number of Early Years' settings (excluding child minders and play groups) was over 2,000.<sup>1</sup>

Having consulted a number of police forces it is clear that trying to contact so many different settings would overwhelm police systems and yet still would not capture the support we want for **all** these children; many, some of the most vulnerable, would still be missed.

*"the best interventions and support arises from the timeliness (of the information sharing) -the earlier the better"*

- Police/Health participant  
in Early Years Pilot -

<sup>1</sup> Source: Devon and Cornwall Police 2019

# The Health Visitor Role

The role of the Health Visitor<sup>2</sup> has been identified as pivotal within the information sharing process relating to our youngest children:

The Health Visitor is allocated at 28 weeks of pregnancy through to 5 years of age.

Every Health Visitor is trained in safeguarding and child protection to the same level as a Designated Safeguarding Lead/professional in a school, this means the police can have confidence that the information they are sharing will be treated in the correct manner. An important aspect of their role profile is the safeguarding and protection of children.

Every Early Years setting has a named Health Visitor.

Health Visitors have access to secure electronic information sharing systems.

When the child reaches 5 years of age the Health Visitor will transfer responsibility to a School Nurse who is well placed to continue to support the child within the school setting where Operation Encompass will be working in its original format.

Midwives share information regarding domestic abuse as part of the hand over to Health Visitors.

*"These children can be exposed to a cocktail of secondary risks – lack of food in the house, cramped living conditions or neglect, domestic violence, substance abuse and parental mental health problems.*

*At a time of unprecedented pressure on the services which are there to protect children, it is more important than ever that every tool is used to identify and help those who are most at risk."*<sup>3</sup>

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<sup>2</sup> Health Visitor: Usually a trained Nurse or Midwife


<sup>3</sup> Children's Commissioner

The method of information sharing as explained here is a sustainable model for the Police, the NHS and Health Visitors. Most importantly will protect the most vulnerable of our youngest children experiencing Domestic Abuse in their homes. These children have no voice and it is our responsibility to ensure that we give them all the support and nurture that they need.

 Police Attended Domestic Abuse Incident


 Children Present

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 In School or college, 2-18 Years

 Information to Police Notification Team


 School Key Adult Informed Prior to Start of School Day

 Key Adult Shares Information with Key Staff



 Not In School, 28 weeks pregnant and 0-5 Years

 Information to Police Notification Team

 Information Shared with one central Health Visitor Portal for each LA Area

 Child's Health Visitor Informed Same Day

All children (0-18yrs) experiencing Domestic Abuse are given appropriate support

## Police Force:

As with Operation Encompass, forces should record data about notifications to Health Visitors:

- Numbers of notifications sent
- Numbers of children within these notifications
- Time each notification sent
- Time each notification is accessed

## Health Visitor:

There are a range of actions which a Health Visitor make take (this list is not exhaustive):

- Visit the home (unscheduled visit)
- Visit the home (scheduled visit)
- Speak to the non-abusive parent (only if safe) about Domestic Abuse
- Provide contacts for DA support to non-abusive parent e.g., local DA services, National Helpline
- Contact with adult victim's GP
- Contact Midwife if adult victim/perpetrator is pregnant
- Contact PVI /LA Nursery if one attended and known
- Contact /refer to Early Help
- Contact/refer to Social care
- Contact Police



Mirroring our recommendations for the original model of Operation Encompass for school aged children, we would advise that forces use a phased implementation method.

Current Operation Encompass notifications to schools should remain the same (we appreciate that this may mean that notifications for some children go the Health Visitors and to school).

Health colleagues are encouraged to work with their police force to identify one direct, secure portal through which the information regarding all domestic abuse incidents involving children from 28 weeks of pregnancy to 5 years of age can be shared on a daily basis.

Having received the information from the police, health professionals will then share this information with the appropriate named Health Visitor/ Midwife.

*“this means that we can intervene earlier in a child’s life”*

- Police/Health participant  
in Early Years Pilot -

## Supporting the work we do

All national work on the developing role of Health Visitors and the updating of the Healthy Child Programme revised health visiting and the school nursing model, which replaces the “456” model, support the work that we are undertaking.

‘The new model aims to capture the full extent of both the health visitor and school nurse offer – as many local services were offering so much more than the ‘5’ contacts, it was therefore important to ensure this was clearly articulated. The model suggests opportunities for further contacts or opportunities to provide support; Clearly, health visitors will use their professional and clinical judgement to determine if the contacts are required and what approach would work with the family.’<sup>4</sup>

The response to our proposal by Wendy Nicholson MBE RGN RSCN RNT FQNI, Deputy Chief Nurse,

*“You are pushing at an open door”*

A number of high-profile murders of very young children, (many not attending a setting outside the home) have only served to reinforce the need for this information sharing as an urgent matter.

## Children’s lives matter.

*“this is making us ensure that we are delivering in the best way to meet the needs of our families and children”*

- Police/Health participant  
in Early Years Pilot -

# Support

Operation Encompass will provide support for police forces during the implementation of this scheme. Please contact us:

[info@operationencompass.org](mailto:info@operationencompass.org)

The Operation Encompass free online Key Adult training<sup>5</sup> has specific Early Years information and can be undertaken by all Health Visitors and all Early Years settings in your force area.<sup>6</sup>

Handbooks on the Operation Encompass website offer guidance for professionals with how to support children after receiving the notification. [www.operationencompass.org](http://www.operationencompass.org)

The free Operation Encompass Advice and Helpline is available for all Health Visitors and Early Years' professionals. All calls are answered by Clinical or Educational Psychologists who are familiar with Operation Encompass.

## Key Contacts:

Operation Encompass:

David Carney-Haworth OBE

Elisabeth Carney-Haworth OBE

## OPERATION ENCOMPASS

Are you concerned about a child or children in your school who are experiencing domestic abuse?

Would you like FREE advice and a professional dialogue with an Education Psychologist about how to best support them?

Call the Operation Encompass Teachers' Helpline

**0204 513 9990**

(Charged at local rate)

Monday to Friday 8.00am to **EXTENDED TO 1.00pm**



Funded by



Home Office



Department for Education

<sup>5</sup> [www.operationencompass.org](http://www.operationencompass.org)

<sup>6</sup> CPD certified and all participants receive a certificate on completion



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[www.operationencompass.org](http://www.operationencompass.org)